PLANNING & INFRASTRUCTURE PORTFOLIO HOLDER DECISION 11 OCTOBER 2018

LOCAL DEVELOPMENT SCHEME 8TH REVIEW

1. PURPOSE OF THIS REPORT

1.1 This report seeks the approval of the Portfolio Holder for the 8th Review of the Local Development Scheme. (Appendix 1).

2. THE LOCAL DEVELOPMENT SCHEME

- 2.1 The Local Development Scheme (LDS) sets out New Forest District Council's programme, looking broadly over the next 3-4 years, for the production of documents that will form the Local Development Framework for New Forest District (outside the National Park). The LDS was last updated in April 2017.
- 2.2 The LDS 8th review updates the timetable to account for the additional Habitats Regulations work needed to finalise the submission Local Plan for pre-submission consultation, work arising from the pre submission consultation, and for the fact that the Local Plan will be examined under transitional arrangements following the publication of the updated NPPF.

3. FINANCIAL IMPLICATIONS

3.1 Work on the Local Plan Review Part One is covered by existing budget provision. A budget will need to be set for the Local Plan Part 2 for FY 2019/20 – 2022/23.

4. ENVIRONMENTAL IMPLICATIONS

4.1 A Local Plan Review, as set out in the revised LDS, is essential if the Council is to stay in control of the planning of its area and ensure a high quality environment.

5 **RECOMMENDATION**

5.1 That the Portfolio Holder approves the Local Development Scheme 8th Review (Appendix 1 to this report);

PORTFOLIO HOLDER DECISION

I endorse the recommendation set out in paragraph 5.1 of this report:

Signed

Dated

CLLR E J HERON

(Planning and Transportation)

12 OCTOBER 2018

Portfolio Holder (Planning and Transportation)

Date notice of decision given: 12 October 2018

Last date for call-in: 19 October 2018

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New Forest District (Outside the National Park)

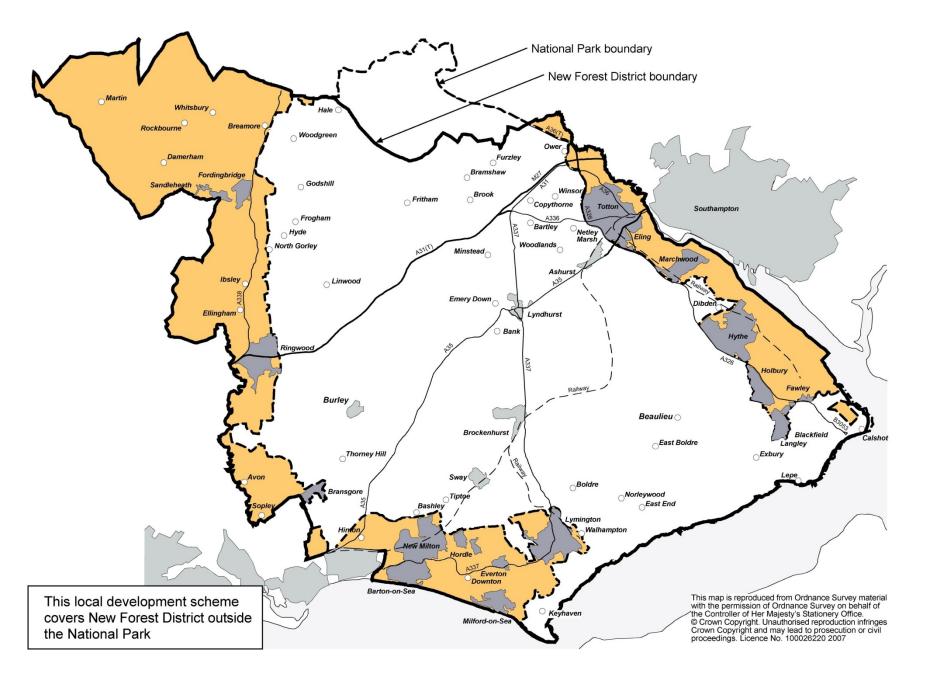
Local Development Scheme

October 2018



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1. Introduction

- 1.1. The Local Development Scheme provides information about the production of the New Forest District Local Plan for the area outside the New Forest National Park (see Map on page 2, areas in orange and settlements in dark grey). The National Park Authority is responsible for producing the Local Plan for the National Park area.
- 1.2. The Local Development Scheme (LDS) sets out the Local Plan Review work programme and identifies when the public and other interested parties can get involved in the process of plan-making. It includes:
 - information about the content and production timetable for the Local Plan Review 2016-2036; and
 - an overview of the main documents that will support the Local Plan Review and its implementation.
- 1.3. Detailed timetabling and minor adjustments between full Local Development Scheme updates are published on the Council website¹.
- 1.4. The Local Plan is the most important part of the Development Plan for the district. The Development Plan is the statutory basis for deciding planning applications, provided that it is up-to-date. As at October 2018 the Development Plan for New Forest District (outside the National Park) comprises the following:
 - the Local Plan Part 1: Core Strategy adopted in October 2009
 - the Local Plan Part 2: Sites and Development Management adopted in April 2014
 - Policy DW-E12: Protection of Landscape Features saved from the Local Plan First Review (2005).
 - the Hampshire Minerals and Waste Local Plan adopted by the Hampshire Minerals and Waster authorities in October 2013 (New Forest District Council is not a minerals and waste planning authority so this Local Development Scheme does not deal with these matters).
- 1.5. On 2 November 2018 the Council will submit for examination the Local Plan 2016-2036 Part One: Planning Strategy. Once adopted this will

replace the Core Strategy 2009 and parts of the Local Plan Part 2: Sites and Development Management 2014. Part Two of the Local Plan Review 2016-2036 will replace the remainder of the Local Plan Part 2 2014. Timetables for the preparation of both documents are set out in Appendix One. Note that after submission the examination timetable is set by the Planning Inspectorate, and the estimated adoption dates are subject to the outcomes of the examination process.

1.6. Adopted Neighbourhood Development Plans will also form part of the Development Plan. As at October 2018, Neighbourhood Plans are being prepared by Hythe & Dibden, Lymington and Pennington, New Milton and Totton Town or Parish Councils.

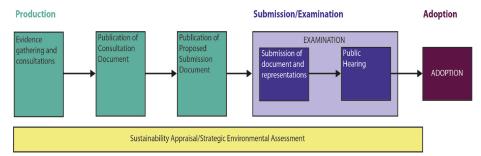
2. Context for the Local Development Scheme (LDS) update

- 2.1. The current Local Plan Part 1: Core Strategy was prepared before the introduction of the National Planning Policy Framework (NPPF) 2012 which was published shortly before the Local Plan Part 2: Sites and Development Management 2014 was finalised and submitted for examination.
- 2.2. The Council has published <u>evidence</u> which indicates a significantly higher level of housing need than planned for in the 2009 Core Strategy. This new evidence clearly justifies a Local Plan Review not least to achieve the key NPPF 2012 objective to 'boost significantly the supply of housing' (para 47).
- 2.3. An updated NPPF 2018 was published in July 2018. Under transitional arrangements Local Plans submitted for examination before January 2019 (such as the NFDC Local Plan 2016-2036 Part One: Planning Strategy) will be examined on the basis of the policies of the NPPF 2012.
- 2.4. This revision of the Council's Local Development Scheme sets out a programme to put in place a strategic planning framework that is compliant with the NPPF 2012. This update from Version 7 April 2017 reflects the additional work required at a late stage in the preparation of the Local Plan Part One to address:
 - in-combination air and water quality effects on internationally designated habitats; and

¹ http://www.newforest.gov.uk/article/16541/Local-Plan-Review

- the implications of updated flood risk modelling that affects some sites identified for development.
- 2.5. A further LDS update (v.9) will be published after the receipt of the inspector(s) report for the examination of the Local Plan 2016-2036 Part One to address any recommendations arising from the examination. Given that the Local Plan 2016-2036 Part One will be examined under transition arrangements, the inspector may recommend an early Local Plan review to address changes introduced in the NPPF 2018 (including a new standardised housing methodology).
- 2.6. The operator of the Port of Southampton has announced their intention in the short to medium term to seek consent for port expansion at Dibden Bay within NFDC. If progressed this would be likely to take the form of a development consent order application to the Planning Inspectorate under procedures for nationally significant infrastructure projects (NSIP). The timing and scope of any future port expansion NSIP would also influence decisions about the timing and scope of future reviews of the Local Plan and may also trigger an update to the LDS.

3. Local Plan Review 2016-2036 approach and programme



- 3.1. The Local Plan Review considers whether adopted policies need to be revised, removed or added to, and is being prepared in two stages. Regulations set out the main requirements for preparing a Local Plan². The process followed is shown in the illustration above.
- 3.2. The Local Plan 2016-2036 Part One: Planning Strategy will be

submitted for examination on 2 November 2018. It updates and replaces the Local Plan Part One: Core Strategy (adopted 2009) and a small number of strategic or cross-cutting policies in the Local Plan Part Two (adopted 2014). Part One of the revised Local Plan includes strategic allocations for most of the new development needed.

- 3.3 Work on the Local Plan 2016-2036 Part Two: Local Sites and Development Management Policies will commence after the Local Plan Part One Examination. It will replace the remaining policies in the current Local Plan Part Two 2014 and allocate smaller development sites). Appendix A of the submission Local Plan 2016-2036 Part 1 identifies saved policies that will remain in force until replaced (or deleted) in the Local Plan Review 2016-2036 Part Two.
- 3.4 For areas where a Neighbourhood Plan is being prepared, the scope and content of the Local Plan Part Two will be scaled back to complement and leave room for community-led planning, whilst also ensuring that a sufficient and consistent planning framework is in place for the district as a whole.

4. Documents supporting the Local Plan Review

- 4.1 Supporting Supplementary Planning Documents (SPD) listed below have been published in draft form to help will guide the implementation of development. Additional draft SPD on development viability and on the specification, funding and maintenance of natural recreational greenspace and public open space will also be prepared in 2018-2019. All will be adopted in final form when the examination of the Local Plan Part One 2016-2036 is completed
 - Draft Strategic Sites Masterplanning SPD
 - Draft Mitigation for Recreational Impacts SPD
 - Draft Guide to Developer Contributions SPD
- 4.2 A range of existing SPD and other supplementary guidance supports the adopted Local Plan, listed at Appendices 2 and 3 respectively. If necessary these will be reviewed following the adoption of the Local Plan 2016-2036 Part One.

² Currently The Town and Country Planning (Local Planning)(England) Regulations 2012

Appendix One: Programme for the preparation of the Local Plan Review 2016 - 2036

Local Plan 20		2018	3		2019								2020									
		0	Ν	D	J	F	М	A M	J	J	A S	0	N	D,	JF	М	A M	J,	JA	S	0 N	D
Examination	Submit published local plan for independent examination (regulation 22)		2																			
	Examination hearing																					
period	Inspector's report published																					
Adoption																						

	Local Plan 2016-2036 Part Two: Local Sites and Development Management Policies								
Preparation ar	Preparation and evidence gathering								
Consultation o	Consultation on issues and scope (Reg 18)								
Options testing	g and drafting								
Public Consult	ation on draft Local Plan Part 2 (Reg 18)								
Finalise docun	nent for publication and submission								
Public Consult	ation on Published Plan (regulation 19)								
Examination	Submit published local plan for independent examination (regulation 22)								
period ³	Examination hearing Inspector's report published								
Adoption									

	2019							2020							2021						2022								
J	F	М	А	М	J	J	А	S	0	Ν	D	(ຊ1	(J2	Ċ	23	Q4		Q1	Q2	Q	3	Q4	Q1	(ຸງ2	Q3	Q4
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3. The timing and duration of the examination period is at the discretion of the Planning Inspectorate. Modifications of some form may be required. These may affect the final Local Plan adoption date.

Appendix 2: Adopted Supplementary Planning Documents

The following adopted Supplementary Planning Documents continue to supplement development plan policy in the determination of planning applications:

Document	Adopted	Supplementary to Development Plan Policy (other policies may also be relevant):
Housing Design, Density and Character	April 2006	CS1, CS2
Design of waste management facilities in new development	Feb. 2007	CS1, CS2
Fordingbridge Town Design Statement	Nov. 2008	CS1, CS2, CS3 (endorsed as Supplementary Guidance commensurate with the status of a SPD)
New Milton Local Distinctiveness SPD (incorporating a draft New Milton Town Design Statement	Jan. 2010	CS1, CS2, CS3
Lymington Local Distinctiveness	Feb.2012	CS1, CS2, CS3
Ringwood Local Distinctiveness	July 2013	CS1, CS2, CS3
Hyde Village Design Statement	July 2012	CS1, CS2, CS3
Parking Standards	Oct 2012	CS24, CS25
Ringwood Town Access Plan	March 2011	CS23, CS24
Mitigation Strategy for European Sites	June 2014	DM3

Appendix 3: Supplementary Planning Guidance, Advisory Notes and Conservation Area Appraisals

The following non-statutory Supplementary Planning Guidance will continue to be a material consideration in the determination of planning applications:

Document	Adopted or published	Supplementary to Development Plan Policy (other policies may also be relevant):
Residential Design Guide for Rural Areas of the New	1999	CS1, CS2
Forest District		
Access for Disabled People	2000	CS1, CS2
New Forest District Landscape Character Assessment	2000	CS1, CS3
Breamore Village Design Statement	2000	CS1, CS2, CS3
Milford-on-Sea Village Design Statement	2000	CS1, CS2, CS3
Shopfront Design Guide	2001	CS2
Totton Town Centre Urban Design Framework	2003	CS1, CS2, CS3
Conservatory Design Guide	2004	CS2
Advisory Notes		
• The Implementation of Core Strategy Policy – The	2012	CS15
Delivery of Affordable Housing.		
Conservation Area Appraisals		
Milford-on-Sea Conservation Area Appraisal	2000	CS3
Fordingbridge Conservation Area Appraisal	2001	
Lymington Conservation Area Appraisal	2002	
Ringwood Conservation Area Appraisal	2003	
Hythe Conservation Area Appraisal	2004	